STATE BOARD OF HIGHER EDUCATION

MINUTES OF MEETING HELD AT

UNIVERSITY CLUB, PORTLAND, OREGON

JUNE 25, 1933.

Meeting #37

The Oregon State Board of Higher Education met at the University Club in Portland, Oregon, at the call of President C. L. Starr at 1:30 P.M., June 25, 1933. The following members were present:

Mr. C. A. Brand
Mr. F. E. Callister
Mr. C. C. Colt
Mr. B. F. Irvine

Mrs. C. M. Pierce
Mr. E. C. Sammons
Mr. C. L. Starr

The minutes of Board meeting #35 held May 8, 1933, were approved.

The minutes of Board meeting #36 held June 7, 1933, were approved.

The Board adopted the following resolution in regard to the action taken at the June 7 meeting of the State High School basketball tournament:

RESOLVED, That the Board make public a statement to the effect that in offering its facilities to the Oregon State High School Athletic Association for the purpose of holding its basketball tournament alternately on the University of Oregon and Oregon State College campuses, the offer or invitation was extended in response to a letter from the secretary of the Association suggesting such an invitation. There was no thought on the part of the Board or any of its members of trying to take from the Willamette University or any other institution any of the activities maintained on its campus.

The Board adopted the report of the Finance Committee dated June 14, 1933, covering items from the docket of June 7 which were referred to the Finance Committee with power to act. Copies of the Finance Committee report are on file in the Board office and are made an official part of the records of the Board.

The Board directed that the letter from Carl A. Nyman, Portland, Oregon, regarding the possibility of employment of Oregon Normal School graduates in the city schools of Portland be referred to Dean J. R. Jewell and Director J. A. Churchill for consultation with Superintendent Rice of the Portland City Schools, and later report to the Board.

The Board directed that the matter of the return of the University Infirmary Fund to the University of Oregon Alumni Holding Company be referred to the Finance Committee for report at the next regular meeting, and that the secretary of the Board furnish the members of the Finance Committee with previous minutes pertaining to the matter and with the stenographic reports of the discussions on the subject.
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The Board approved the recommendation of the Finance Committee that the staff of the Agricultural Experiment Station be placed under the Workmen's Compensation law and that the necessary payments be taken from the unappropriated balances of the Board.

The Board approved the following report made by E. C. Sammons, Chairman of the Finance Committee, in regard to the building program for the higher educational institutions:

"In the beginning let me say that there is much work yet to be done on this entire matter of self-liquidating projects to go to Washington eventually on this public works employment measure. We have met several times and discussed with various interests the question of the possible number of buildings that we might request on the basis of self-liquidation, or on some other basis. We have considered quite a number of buildings, such as a library at the University, which seems very much needed but which we can find no basis as a self-liquidating project without assessing a very very high library fee. This, in the opinion of the committee, would be so exorbitant as to classify that as not feasible at this time.

"We have conferred with Dr. Billehun and his assistants with reference to a proposed addition to the medical center in the form of a combined psychopathic institution and a tuberculosis ward, which could be properly requested, I feel, as a self-liquidating project, provided we can be assured of the cooperation of other state departments. This, in the final analysis, would mean the balancing of the expenses by legislative appropriations. We have also considered an infirmary at the University; an infirmary at the College; the training school at La Grande - for which funds have been voted either by our Oregon Legislature or the voters of Union County or the City of La Grande; and a gymnasium for the Oregon Normal School. I would like to take them up in order, one project at a time, and explain the feeling the committee has, the recommendations and suggested action that should be taken by this Board to get the matter on its way and in the hands of the Governor's Committee, and eventually in the hands of the administration at Washington.

"First, the infirmary at the University of Oregon. The legislature has appropriated the sum of $50,000 for this building. The money has been raised and is in the possession of the State Treasurer. It was appropriated originally, to be matched by an equal amount of money to be raised by public subscription. The public subscription amounts to only about $10,000. There are some complications involved in this, but as I said a little while ago, we
can't be shot for asking, and I think we should ask for this money. The Board entered into an agreement with the members of the legislature that they wouldn't make use of the $50,000 in the State Treasury for this infirmary project prior to January 1, 1935. This is one of the complications, but I feel that it might be surmounted by borrowing money until 1935, when the funds would be made available for liquidation of the borrowed money. There is $10,000, approximately, in the state treasury now, which fund would eventually, I presume, be turned back to the University of Oregon Alumni Holding Company; but assuming we could borrow $50,000 pending the availability of the funds in the state treasury in 1935, and could obtain this $10,000, it would seem that it would be possible to finance the balance of the required amount to build a $100,000 building through borrowing from the Federal Government. As I read the Act providing for projects, the government is willing to advance the entire cost, of which 30% would come as a grant, the balance as a loan to be amortized at 3-1/2% interest over a period not to exceed 40 years, which would place it on a basis of approximately 6% interest. I think we ought to ask for such a loan and grant, and after it is made available to the state an assignment can be made of a portion of the student building fee now in existence at the University, to make the project self-liquidating insofar as the Federal contribution would be made available. The estimate is that on such a basis, availability of $50,000 from the State, $30,000 private donations, and the balance from the Federal Government, this infirmary project could be liquidated at least by 1937. That has the approval and the recommendation of the committee.

"Second, the University of Oregon library. Mr. Callister has some figures and further information to impart to the Committee and the question will be further analyzed and discussed at a future meeting of the Finance and Building Committees, and this may lead to another meeting of the Board to consider this particular project.

"Other things were considered, such as a gymnasium, swimming pool, etc., but we could find no basis, nor could those in charge in Eugene find basis for self-liquidation, so we have passed them.

"At Oregon State College we have the question of an infirmary building, which is needed and would cost $100,000. That would mean $30,000 Federal grant, $70,000 loan to be amortized. By deferring the payment of a portion of the student building fee, now going to the Board of Higher Education in payment of advances made by the old Board of Regents of the College for grandstand and field purposes, until after repayment of this loan, this could be classified as a self-liquidating project. An assignment of a diversion of that $1 per student per term, how going, as I say, to pay off some funds of
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the Board, to this special infirmary fund, would make that a self-liquidating project, and that seems quite feasible.

"Other buildings have been mentioned - Biological Science Building, Chemistry Building and Animal Industries Building, but we haven't been able to find any basis for self-liquidation, therefore the Infirmary Building is the one recommended at this time on that campus.

"The Eastern Oregon Normal School training school at La Grande, presents, probably, the most feasible plan of getting immediate benefits under this Bill and contributing something toward reemployment out of the work, but it also provides considerable legal complications. There, again, the State has contributed $50,000 for this fund, which money has been raised by taxation and is in the general fund. Provision was that the money was to be made available for this building purpose when and if the City of La Grande made available $80,000. The bonds were voted by the people of the district, they were offered for sale, but they have not been saleable, due to the times. We felt that despite the fact that the project should be self-liquidating from sources other than taxation, that we should ask for this project to be listed, and on account of the many complications involved, both as regards the contract the State Board made with the State Legislature last February - not to use the $50,000 available for La Grande until January 1, 1935 - and the inability of La Grande to sell the $80,000 of bonds, we should have the matter clarified from the standpoint of the legality. Therefore, Mr. Inlow conferred with President Starr the latter part of last week, and later with me, and on my suggestion we secured the services of Mr. Snedecor to draw up the necessary resolution to be passed by the School District of La Grande and by this Board, with which to place our application in proper order for this advance from the Federal Government. There is some possibility that it will not be granted, because it is not self-liquidating outside of taxation, but we feel there is a possibility that it may be granted. Here again we would have to borrow, in some manner, the $50,000 now in the State Treasury, pending its availability to us on January 1, 1935. My thought is, and I think it is Mr. Starr's and Mr. Inlow's, after talking with the school people at La Grande, that this may eventually have to be an outright borrowing from the Government, rather than a grant and borrowing, due to the taxation features. However, we assumed we might make a showing that the people of La Grande have voted the $80,000 of bonds, that the bonds are available for issue any time they are saleable, and that they could sell the bonds and deposit the $80,000 in the State Treasury, and the project could go forward.
The plans are all drawn, and that is one project that should be started at once, as soon as the funds are available. To that end, acting for the Board, I authorized Mr. Snedecor to draw up the necessary resolutions, which were sent to La Grande the end of the week and passed by School District #1 of Union County. Copies of the Resolutions are here for our action today. The understanding is that any expense involved would be cared for - 8/13 by the School District #1 of Union County, and 5/13 by the State Board of Higher Education. The exact expense involved cannot be determined at this time. So far there has been just a moderate amount involved in the preparation of these resolutions, and the small amount of time put in on them. If we have to carry it further, there may be more money involved, but it won't be extensive. I have copies of the Resolution to submit for consideration of the Board, which would permit Dr. Kerr to apply as Chancellor, to the Governor. (Resolutions read.)

"The Medical School offers considerable complications. The project there would be a combined psychopathic ward and a tuberculosis unit, which would cost about $650,000, and the annual maintenance cost would be about $250,000. In our conference with the committees representing the Oregon Mental Hygiene Society, and the University Medical School authorities, we made it clear that under no circumstances would we attempt to finance the operation and maintenance of that building out of the millage tax. That would be wholly impossible as we see it. There would have to be, for maintenance of that project, appropriations from the various Counties on a per patient per diem basis, and legislative appropriations for this unit in lieu of additions to the State Hospital at Salem or the State Hospital at Pendleton. This is a cooperative plan that would have to be worked out by the Board and the Legislature. I understand Mr. Wilcox has taken this up with Washington and placed it on his list of approved and recommended projects. Assuming, therefore, that the operation and maintenance could be cared for by state appropriations, from other departments and the State Board of Higher Education, the self-liquidation would come from fees of patients treated at the hospital. This project we would recommend subject to cooperation from the Board of Control, the Governor's committee and Legislature as to operation and maintenance.

"Another project involved, is a gymnasium at Oregon Normal School at Monmouth. There is some $9,000 in the dormitory fund, which
President Churchill believes can probably be diverted to this fund. The Federal Government could be prevailed upon to make a grant of 50% for this building, and the balance beyond the Federal Grant, of $12,000 - assuming it is a $40,000 building - and the $9,000 put into the fund, would leave $19,000 to be financed out of student fees of $1.00 per term. It is estimated that such a project could be liquidated in perhaps ten years, instead of the required forty. That would mean an addition of $40,000 to our plan, or a total request of $1,020,000 for building projects.

$850,000 - University of Oregon Medical School.
100,000 - University of Oregon Infirmary.
100,000 - Oregon State College Infirmary.
150,000 - Training School at Eastern Oregon Normal School, La Grande.
40,000 - Gymnasium at Oregon Normal School, Monmouth
$1,020,000 - Total to be requested."

The Board adopted the following resolutions, presented by the Finance Committee, pertaining to the Eastern Oregon Normal Training School building project at La Grande:

RESOLUTION

WHEREAS, under Chapter 401 Oregon Laws 1931, there was appropriated the sum of Fifty Thousand Dollars ($50,000.00) in addition to the moneys otherwise appropriated for the Oregon State Board of Higher Education, to be used for the construction of a training school building on the campus of the Eastern Oregon Normal School at La Grande, Oregon, said appropriation not to become available until the sum of $30,000.00 should be raised by School District No. 1, Union County, Oregon, and paid into the fund of the State Treasurer for the purpose of constructing said training school building at an estimated cost of $130,000.00; and

WHEREAS, said School District No. 1, Union County, Oregon, thereafter duly authorized an issue of $30,000.00 in bonds for the purpose of raising said sum of money, but that said bonds have not been sold because satisfactory bids have not been received therefor; and

WHEREAS, the project of building said training school does not involve the purchase of land nor the expenditure of any money for purposes other than construction costs in material and labor, and
WHEREAS, said project is public in its nature and the students of the Eastern Oregon State Normal School are without adequate facilities for practice teaching,

NOW THEREFORE, BE IT RESOLVED, that the State Board of Higher Education of the State of Oregon, with the approval of such officers of the State as may be necessary, shall immediately join with the District School Board of School District No. 1, Union County, Oregon, in an application to the Federal Administrator of Public Works under the National Industrial Recovery Act of the United States of America, for a grant of 30% of the total cost of said training school, estimated at $150,000, which grant of 30% shall be apportioned on the basis of 8/13 or $24,000 to said School District, in reduction of said authorized bonded debt, and 5/13 or $15,000 to the State Board of Higher Education of the State of Oregon, in reduction of said appropriation of $50,000; and for a sale to said Federal Administrator of $55,000 at par of said authorized bonds of said School District, to be issued at such rates of interest and dates of maturity as may be prescribed or approved by said Federal Administrator; and for a loan on behalf of the State Board of Higher Education in the name of the State of Oregon for $35,000 to be used by said State, together with said grant of $15,000 to make up its appropriation of $50,000 toward the cost of construction of said training school building, said loan or advance to be made in such manner and upon such terms as may be agreed upon between the State Board of Higher Education, the Governor, Secretary of State, and Treasurer of the State of Oregon, and the Federal Administrator of Public Works under the National Industrial Recovery Act; and

BE IT FURTHER RESOLVED, that Wm. J. Kerr, Chancellor of the State Board of Higher Education of the State of Oregon, and the Chairmen of the Building and Finance Committees of the said State Board of Higher Education be, and they are hereby authorized to sign and deliver said application on behalf of said Board of Higher Education in such form as may be approved by them and by counsel, together with such other documents, exhibits and instruments as may be required, and said Chancellor and said Building and Finance Committees are hereby fully authorized to vary the terms of said application and to assent to such terms and conditions as may be required, to the end that said State Board of Higher Education may obtain said grant of $15,000 and a loan of $35,000, to be used against said appropriation of $50,000 by the State of Oregon in the construction of said training school building on the campus of the Eastern Oregon State Normal School at La Grande, Oregon, as provided by Chapter 401 Oregon Laws 1931.
RESOLUTION

BE IT RESOLVED by the State Board of Higher Education that said State Board, in conjunction with the District School Board of School District No. 1, Union County, Oregon, jointly employ Estes Snedecor of Portland, Oregon, as their attorney and counsel to prepare and present said application on behalf of said State Board of Higher Education and said School District to the Federal Administrator or to such local and advisory board to which it may be referred, and to pay said Estes Snedecor the reasonable value of his services, apportioned on the basis of 8/13 to said School District and 5/13 to said State Board of Higher Education.

The following two resolutions adopted by the District School Board of School District No. 1, Union County, Oregon, together with the certifications, were received by the Board and are made a part of the official record of the Board:

RESOLUTION

WHEREAS, heretofore and in the form and manner prescribed by law, a resolution of the District School Board of School District No. 1, Union County, Oregon, was duly adopted submitting to legal voters of said District the question of contracting a bonded debt of said School District in the sum of $80,000, which funds, together with $50,000 appropriated by the State of Oregon is to be used for the construction of a training school building on the campus of the Eastern Oregon State Normal School at La Grande, Oregon; and

WHEREAS, said question was duly submitted to and approved by the legal voters of said District at an election duly called and held on September 10, 1951; and

WHEREAS, the bonds so authorized have not been sold because of the failure to receive satisfactory bids therefor; and

WHEREAS, the project of building said training school does not involve the purchase of land or the expenditure of any money for purposes other than construction costs of material and labor; and

WHEREAS, said project is public in its nature and said building is greatly needed on account of overcrowded and inadequate buildings to care for children of school age attending school in said District,
NOW THEREFORE, BE IT RESOLVED by the District School Board of School District No. 1, Union County, Oregon, that said School District shall immediately join with the State Board of Higher Education of the State of Oregon and with the proper officers of said State in an application to the Federal Administrator under the National Industrial Recovery Act of the United States of America for a grant of 30% of the total cost of said training school building, estimated at $130,000, which grant shall be apportioned on a basis of 8/13 or $24,000, to said School District in reduction of said authorized bonded debt, and 5/13, or $15,000 to the State of Oregon, in reduction of said appropriation of $50,000; and for a sale to said Federal Administrator of $50,000 at par of said authorized bonded debt of said School District to be issued in such form and at such rate of interest and dates of maturity as may be specified or approved by said Federal Administrator; and for a loan on behalf of the State Board of Higher Education in the name of the State of Oregon for $35,000 to be used by the State, together with said grant of $15,000 to make up its appropriation of $50,000 toward the cost of the construction of said training school building, said loan to be made in such manner and upon such terms as may be agreed upon between the State Board of Higher Education, the Governor of the State of Oregon and the Federal Administrator under the National Industrial Recovery Act;

BE IT FURTHER RESOLVED, that Colom R. Eberhard, as Chairman, and Raymond O. Williams as Clerk of School District No. 1, Union County, Oregon, be, and they hereby are authorized to execute and deliver said application on behalf of School District No. 1, Union County, Oregon, in such form as may be approved by counsel, together with such other documents, exhibits and instruments as may be required; and said officers are hereby further authorized to vary the terms of said application to such an extent as may be necessary or proper, to the end that the School District may avail itself of said grant and of the sale of its said bonds for the purpose of raising said sum of $80,000, to be deposited in the General Fund of the State of Oregon to be used in the construction of said training school building on the campus of the Eastern Oregon State Normal School at La Grande, Oregon, as provided by Chapter 401 Oregon Laws 1931.

CERTIFICATE

            State of Oregon)
            ) SS
            County of Union)

I, the undersigned, Raymond O. Williams, do hereby certify that I am the duly appointed, qualified and acting district clerk of School
District Number One, Union County, Oregon, and that I have compared the within and foregoing copy of Resolution of the Board of Directors of said district with the original and that it is a full, true and correct copy and transcript of the whole of the original as passed by said Board on June 24, 1933, and now in my office and custody.

In witness whereof, I have hereunto set my hand and affixed the seal of said district, at my office this 24th day of June, 1933.

(signed) Raymond O. Williams,
District Clerk, School District No. 1
Union County, Oregon.

(SEAL)

RESOLUTION

BE IT RESOLVED, by District School Board of School District No. 1, Union County, Oregon, that said School District, in conjunction with the State Board of Higher Education, jointly employ Estes Snedecor of Portland, Oregon, or such other person as the Oregon State Board of Higher Education might designate, as their attorney and counsel to prepare and present said application on behalf of said School District and the State Board of Higher Education to the Federal Administrator or to such local advisory board to which it may be referred, and to pay said Estes Snedecor the reasonable value of his services, apportioned on the basis of 8/13 to said School District and 5/13 to said State Board of Higher Education.

CERTIFICATE

State of Oregon) SS
County of Union)

I, the undersigned, Raymond O. Williams, do hereby certify that I am the duly appointed, qualified and acting district clerk of School District Number One, Union County, Oregon, and that I have compared the within and foregoing copy of Resolution of the Board of Directors of said district with the original and that it is a full, true and correct copy and transcript of the whole of the original as passed by said Board on June 24, 1933, and now in my office and custody.

In witness whereof, I have hereunto set my hand and affixed the seal of said district, at my office this 24th day of June, 1933.

(signed) Raymond O. Williams,
District Clerk, School District No. 1
Union County, Oregon.

(SEAL)
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Upon report of the Chancellor that word had been received from the Laura Spelman Rockefeller Foundation stating that the foundation found it impossible to cooperate during the coming year in supplying funds for the Bureau of Social Science Research at the University, the Board approved the recommendation of the Chancellor that it rescind the action taken at the meeting of May 8, 1933, which made the budget allowance of $5,000 to the Bureau of Social Science Research contingent upon the receipt of a grant of $20,000 over a five-year period from the Laura Spelman Rockefeller Foundation; and since an unexpended budget balance of approximately $2,000 will be returned to the general funds of the Board on July 1, 1933 from funds allotted to this project, that $1,000 of this balance be added to the budget of the Bureau of Social Science Research, which will provide a total of $6,000 for a program of municipal research and service in cooperation with the League of Oregon Cities.

The Board accepted the grant of $300 from the National Research Council to Professor Ira S. Allison of the Department of Geology at the State College for field expenses in connection with his study of Pleistocene History of the Willamette Valley, and directed that grateful appreciation be expressed to the donors.

Item 6 of the June 26 docket regarding a policy for carrying over balances on restricted funds and Item 7 pertaining to bonds of the Community Hotel Corporation and the Imperial Valley Irrigation District were deferred, pending review by the Finance Committee.

PERSONNEL

The Board approved the recommendation of J. F. Bovard, Dean of the School of Physical Education, that the academic rank of Miss Laura C. McAllister, Chairman of Physical Education for Women at the State College, be raised from Instructor to Assistant Professor with no change in salary.

The Board approved the recommendation of Wm. A. Schoenfeld, Director of the Experiment Station, that R. E. Selby, Associate in Farm Management, be granted three months sabbatical leave on full pay from October 1 to December 1, 1933, in accordance with Section 7 of the Board's Regulations on sabbatical leaves.

The Board approved the recommendation of Director J. A. Churchill on the following appointments at Eastern Oregon Normal School:

Ruby Day, Training Teacher, succeeding Lethal Kiesling; appointment for 10 months from September 1, 1933, to July 1, 1934, salary of $1674, of which $900 is paid by the school district.
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Marjorie Horton, Director of Physical Education, replacing Madeline Larson; appointment for 9 months from September 15, 1933 to July 15, 1934, salary of $1,650.

Hildred Pierce, secretary to President Inlow, succeeding Hildred Atkinson; appointment for 10 months from September 1, 1933 to July 1, 1934, salary of $1,000.

The Board approved the recommendation of Director J. A. Churchill that Madeline Larson, Director of Physical Education at Eastern Oregon Normal School be granted a leave of absence without pay for 9 months from September 15, 1933 to July 15, 1934 for advanced study at Columbia University.

CURRICULA

The Board approved the following report of the Finance and Curricula Committees on the question of mining work at the State College which was referred to these committees at the meeting of June 7, 1933:

"Under date of May 31, the Board received a letter from William B. Dennis, representing the Oregon Mining Congress and the American Institute of Mining Engineers, requesting that mining instruction be continued at the College as a department of the School of Engineering during the year 1933-34.

"At the June 7 meeting, the Board referred the matter to the Finance and Curricula Committees to report at the next meeting of the Board.

"Following are the recommendations of these two committees:

1. That a School of Mines not be re-established.

2. That a curriculum in mining not be established as a division of the School of Engineering.

3. That a minimum of service work in mining subjects be authorized requiring approximately one-half or two-thirds time of one instructor.

4. That the remaining one-half or one-third of the time of the instructor be available for service work in (a) correspondence and (b) field work.

5. That J. H. Batcheller, Professor of Mining in the School of Engineering, who was granted a sabbatical leave at the meeting of May 8, 1933, again be placed on a full time basis to carry on the mining instruction and service work."
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The Board directed that Item 13 in the docket of June 23 pertaining to curricula matters be referred to the Curricula Committee with power to act.

The Board adjourned at 4:00 P.M. until the regular meeting of July 17, unless called at an earlier date by the President of the Board.

C. L. STARR, President

C. D. BYRNE, Acting Secretary.